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25 July 1952

MEMORANDUM FOR:

[REDACTED] ACTING ASSISTANT DIRECTOR,  
INTELLIGENCE COORDINATION

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SUBJECT : EXPLOITATION OF FOREIGN-LANGUAGE DOCUMENTS

1. The enclosed chart is a graphic summarization of the division of responsibilities in the production of intelligence from Polish-language documents.

2. May I suggest that such charts be prepared for each country and distributed among all analysts in the Agency? They would help (a) to clear up some of the existing misunderstanding of the differences among translation, exploitation, and cataloguing, and (b) to guide the analysts to the proper sources, some of which are not widely known.

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POLAND

	EXPLOITATION	TRANSLATION	CATALOGUING
MONOGRAPHS	FDD	Non-CIA Contract (through FDD)	Library of Congress (East European Accessions List)
PERIODICALS	FDD	Non-CIA Contract (through FDD)	Library of Congress (East European Accessions list)
NEWSPAPERS	FDD	U.S. Embassy, Warsaw (Polish Press Summary)	<b>G A P</b>
UNPUBLISHED DOCUMENTS	FDD	FDD	CIA Library

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*Office Memorandum* • UNITED STATES GOVERNMENT

TO : Assistant Director for Operations DATE: 16 April 1952

FROM : Chief, Foreign Documents Division

SUBJECT: Proposed Program of Exploitation of Foreign Publications by FDD

REFER : Memorandum from AD/RR to AD/IC dated 8 April 1952, Subject:  
Staff Study on FDD's Contribution to Economic Intelligence

1. The Offices of Research and Reports, and Scientific Intelligence have indicated that their operations can be served by FDD solely through translation service support and that they will have no requirements for documentary exploitation by this Division. In view of the fact that FDD has never had sufficient personnel to meet the exploitation requirements of consumer offices, this will permit a reallocation of the workload which will allow a more complete fulfillment of other high priority intelligence requirements. A plan is proposed herewith to adjust the exploitation capabilities of FDD so as to place the maximum effort on more urgent needs as follows:

- a. Development of propaganda analysis of the foreign press.
- b. Increased attention to special exploitation requirements of OPC, OSO, TSS, and the continuing requirements of IR, BR, GR and OCI.
- c. Expansion of effort to satisfy the exploitation requirements of the IAC agencies.

While it is not possible to satisfy the entire needs indicated in "a, b and c" above with present personnel, an expanded contribution can be made to "a and b" and some expansion to "c." As FDD is best equipped to handle the requirements of "a, b and c" and the need in each case is great, it is logical that these functions should be a part of the mission of the Division.

2. Propaganda analysis of the foreign press

ONE and OPC have expressed the need for FDD to undertake propaganda analysis of the foreign press. It is believed that this is a vitally important element in strategic intelligence which is not being covered at this time. FDD is receiving the needed source material regularly and would have personnel qualified to develop this facility if the above program is approved. This Division should devote a substantial portion of its workload toward this service.

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3. Increased exploitation to meet the needs of OPC, OSO, BR, TSS, GR, IR and OCI.

Each of the above offices has asked us from time to time to increase exploitation to meet their needs. Closer liaison with OPC and OSO has revealed that they have a large number of specific needs which could be met by analysis and exploitation of foreign publications. There has been a mutual reluctance to tackle these needs due to limitation of facilities in FDD. I believe now that we should work toward fulfilling some of these. BR would like us to at least double our output of biographic information. Similarly, GR and IR have needs for increased output of graphics material and industrial information. Understanding our limited facilities they have withheld requesting more. We should now try to increase the output of information to these offices. OCI has recently served us with a guide requirement. Information answering certain parts of this requirement is currently available in foreign publications and some of our effort should be placed on supplying OCI with this information.

4. Exploitation to meet IAC requirements

The IAC agencies have come to depend on FDD for coverage of information from foreign publications to meet their needs. For an outline of their requirements see Tab A. State Department revises its guide requirements on FDD regularly. Its analysts have frequently expressed their need for and reliance on FDD products. The Department of the Air Force has a very large guide requirement on FDD which is revised or amended periodically. Responsible officials in the Collection Division of A-2 have stated categorically that they must have a continuation of FDD services in the exploitation of the foreign literature. ID personnel have likewise repeatedly expressed their reliance on FDD to process the foreign literature for them and have exhibited deep concern over any possible limitation of this service. A close working relationship has been established to avoid duplication on the few specific items which they are able to handle themselves. ONI has relied on FDD for general coverage of any naval items and has consistently placed specific requirements. All of the services in support of FDD's exploitation operation for their needs have gone out of their way to procure publications required for this program which FDD was not able to procure through other normal channels. In addition, on the scientific and technical side, as the result of a special survey, the services have clearly expressed themselves in writing as satisfied with the reports of FDD and insistent on the need for its continued services. There is much more that we could do for the IAC agencies and I believe we should expand our services to them within our facilities.

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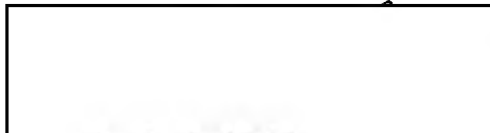
5. It should be noted as a correlative matter that the Western European Branch of FDD was officially established at the request of ORR to meet its exploitation requirements. When it was organized, in addition to the positions needed for ORR requirements, other positions were transferred to it for that workload of the Division which could be most appropriately handled by a Western European Branch. However, since its organization, those positions allocated for ORR requirements, amounting to half the personnel of the Branch, have been scrupulously devoted to work for ORR. Therefore, the status of the Western European Branch will now have to be reviewed carefully to determine whether overall requirements warrant the number of personnel now assigned to it or indicate a need for reallocation of some or all of the positions to other branches of FDD.

6. It is recommended that

a. The program outlined in paragraph 1 be approved and that FDD be directed to implement it.

b. FDD undertake a thorough study of its Western European Branch and report its findings and recommendations to OO for decision.

c. As ORR and OSI have indicated that they will have no exploitation requirements for FDD, the proposed NSCID for exploitation of foreign publications can now be directed to other interested CIA offices and the IAC agencies for concurrence.



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J. J. BAGNALL

Encl: Tab A  
"IAC Guide Requirements in FDD"

*base*  
*Copy held - carried, 21 April*  
*by [redacted] (informally)*

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IAC GUIDE REQUIREMENTS IN FDD

Department of State

IAD 404 -- Effective June 1951 -- USSR and Satellites

Requests information on propaganda, resistance, hostility within, changes in leadership, party information, industrial and agricultural plans, financial data, history and philosophy, science claims culture and education, economic discussions, data on communications. Specific by countries for the satellites. Comprehensive. (7pp)

Second revision: 14 Feb 52, 8pp

IAD 407 -- Effective June 1951 -- Thailand, Malaya, Indonesia, Philippines

Specific by countries for information requested on political, socio-political, economic, national security and sociological categories. Fairly detailed. (16pp)

Second revision: 14 Feb 52, 1p on Thailand

IAD 408 -- Effective June 1951 -- Burma and Indochina

Similar information required as in IAD 407. Includes military information for Indochina. (14pp)

Third revision: 18 Mar 52

IAD 409 -- Effective June 1951 -- China

Information requested on CCP, government and politics, foreign relations, economic data. Includes Mongolia. Specific directions for exploitation of press and periodicals. (7pp)

Second revision: 5 Feb 52, 4pp

IAD 410 -- Effective June 1951 -- Japan and Korea

Information requested on internal and international political aspects, economic affairs. Publications for exploitation suggested. Priorities of interest are listed. Sociological feature included for South Korea. For North Korea, information wanted on political setup, foreign relations and economic data. (10pp)

Revised: 5 Feb 52, 10pp

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IAD 416 -- Effective June 1951 -- Israel and the Arab States

Requests information on internal and international politics, relations with other states, economic data and negotiations. Specific suggestions for exploitation by state areas. (5pp)

Revised: 4 Sep 51, 4pp

IAD 417 -- Effective June 1951 -- Greece and Iran (Cyprus & Turkey added)

Information on Greek analysis of communist policies in Greece, Balkans and Near East; require information of military, studies on economic trends, political developments, international attitudes, editorial comment. For Iran, requests concepts of cooperation with USSR, laws, decrees, speeches, election results and candidates, political groups, organizations, trends to extreme or violent actions, anti-US or anti-UK attitudes. (2pp)

Third revision: 29 Feb 52 (Cyprus & Turkey included) 4pp

IAD 418 -- Effective June 1951 -- South Asia, Tunisia, Morocco

Information required on attitudes in India and Pakistan; Kashmir dispute; Pushtunistan dispute; foreign relations of India and its attitude to neighboring states and to Communist activities. Tunisian and Moroccan reactions to events of current issue. (2pp)

Second revision: 4 Feb 52, 1p

IAD 452 -- Effective 4 December 1951 -- Union of South Africa and  
Territory of Southwest Africa

Requests exploitation of significant items in the Afrikaans and German press. Interested in attitudes. Specific suggestions on international relations in both areas, and in Southwest Africa on items of politics, economics, sociology, and defense. (1p)

CD - A 1561.1 -- Effective 27 May 1950 -- USSR and Yugoslavia

Requests information on fisheries. (2pp)

CD - A 2621.1 -- Effective 15 June 1951 -- International

Requests information on all Communist front organizations and Soviet pronouncements that might bear on policies and strategy of the international Communist movement. (1p)

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CD - 7866.1 -- Effective 13 December 1950 -- USSR

Requests information on production of fish oils in the USSR and availability to USSR of soya bean and products from Manchuria. (1p)

Department of the Army

CD - A 1067.3 -- Effective 27 February 1950 -- USSR

Requests information on the development, manufacture and use of guided missiles, control instruments, radar, proximity fuses, television, vacuum tubes and electronic countermeasures by USSR. (4pp)

CD - 4510.3 -- Effective 3 June 1948 -- USSR

Requests all information relating to phases of Soviet military and political organizations, economic potentialities and long range tactical plans. Specific suggestions listed. (4pp)

CD - 7243.1 -- Effective 1 March 1949 -- Satellites and Sovzone Germany

Requests information of intelligence value from these countries. Information not specified. (1p)

Department of the Navy

CD - A 1975.1 -- Effective 14 November 1950

Requests information on details of work for which Stalin Prize Awards were made in television, radio, photography, communications equipment and materiel. (1p)

CD - A 2111.1 -- Effective 27 November 1950

Requests information dealing with photographic interpretation of vegetation in USSR and other countries. (1p)

FDD is also served with ONI Intelligence Requirements Memorandums as they are issued and as they may be applicable to the collection of information from foreign documents. These are identified as "ONI Instructions" as follows:

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ONI Instruction 03820.19A -- Effective 18 September 1951

Requests information on movements of Soviet and Satellite vessels en route to or arriving at ports in North America, and movements of such vessels in all parts of the world. Includes Chinese Communist vessels. (Supersedes 03820.19, 3 Aug 50, which included Yugoslav and Finnish vessels). (1p)

03820.25A -- Effective 17 September 1951

Restates 03820.19A and adds request for information on new and converted merchant ships of foreign registry. (Supersedes and cancels 03820.25, 6 Oct 49). (3pp)

00382.27 -- Effective 4 December 1950

Requests information on Soviet guided missiles development. (2pp)

0382.16 -- Effective 21 August 1950

Information requested from foreign telephone directories of larger cities. (1p)

0382.13 -- Effective May 1950

Requests information on USSR mine warfare potentialities. Detailed and specific. (6lpp)

00382.17 -- Effective 24 August 1950

Requests information on selected foreign ports and port areas. Lists ports, including certain USSR and Satellite, Latin American, African and Southeast Asia. (32pp)

Revised: Change 1, 28 May 51, 3pp

00382.18 -- Effective 25 August 1950

Requests information on personnel strength of foreign naval forces. (1p)

0382.11 -- Effective 11 January 1950

Information requested on foreign naval vessels photographic requirements. (1p)

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0382.14 -- Effective 22 May 1950

Requests information on operational capabilities of foreign naval units. (1p)

0382.12 -- Effective March 1950

Requests information on Soviet submarine organization. Detailed and specific items. (43pp)

0382.21 -- Effective September 1949

Periodic summary. Comprehensive and detailed statement of information required for production of naval intelligence. (75pp)

Supplemented by 00382.31, 4 Jun 51

0382.24 -- Effective 6 September 1949

Personality appreciations of foreign naval officers requested. (2pp)

0382.23 -- Effective 17 June 1949

Requirement for collection of information on port facilities, naval bases and facilities, shipbuilding and ship repair facilities. First 21 pages request much economic information. (62pp)

00382.31 -- Effective 4 June 1951

Requests information on Soviet merchant shipping operations. A supplement to 00382.21, Sep 49, 6pp

00382.30 -- Effective 23 March 1951

Background information requested on Soviet/Satellite ports and port cities. (1p)

0382.26A -- Effective 14 March 1951

Requirement for Soviet hydrographic charts and publications. (Supersedes 0382.26, 10 Oct 49) (4pp)

Revised: Change 1, 14 Jun 51

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00382.15A -- Effective 16 March 1951

Requests information on operations of Finnish, Soviet and European satellite fishing vessels in the Baltic area. (lp)

Supersedes 00382.15, 29 Jun 50

0382.7A -- Effective 16 March 1951

Requests status reports on foreign naval vessels. (lp)

Supersedes 0382.7, 4 Oct 49

Department of the Air Force

CD - A 7025.4 -- Effective 15 September 1948 -- World-wide

USSR, Satellites and areas of Soviet influence noted as priority interest.

This is an all-embracing requirement, with air power, production and potential as the subject of primary interest. Economic, atomic energy, scientific and technical development, personalities, civil defense, domestic affairs, sociological and psychological, and industrial information also required in detail. Geographic, meteorological, resources are among the many other categories covered in this requirement. (15pp)

Revisions: This requirement is supplemented and revised periodically, the latest supplement received by FDD on 25 April 1951.

A periodic Summary of Air Intelligence Requirements is also published and used as a complementary guide to A 7025.4, as is the Air Intelligence Interrogation Guide, a voluminous manual of detail.

CD - A 4144 -- Effective 7 February 1952 -- USSR

Requests information on Soviet command posts down to Air Armies, including military districts and other than air posts. (lp)

CD - A 2409.1 -- Effective 16 April 1951 -- USSR and Satellites

Requests information on Soviet and Satellite comment and findings on operations at Eniwetok Atoll and US progress in the field of nuclear weapons. (lp)

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CD - 2228 -- Effective 9 February 1951 -- Bulgaria

Requests information on airfields in Bulgaria later than 1948, including construction and improvement of airfields. (2pp)

CD - A 2177 -- Effective 25 January 1951 -- Rumania

Requests information on airfields in Rumania later than 1948, including construction and improvement of airfields. (3pp)

CD - 7667.1 -- Effective 23 February 1951 -- USSR

Information requested on the stored reserve of Soviet military aircraft. Detailed suggestions regarding methods of storage, locations, types. (5pp)

This requirement supplemented less detailed request of 20 September 1949.

CD - A 1564.1 -- Effective 13 September 1950 -- World-wide

This is an Air Weather Service requirement for weather information. Lists world areas of interest and notes foreign documents, charts and maps as of value. (1p)

CD - A 1247.1 -- Effective 14 April 1950 -- USSR

Information required on USSR development of titanium carbide for turbine blade application. (1p)

CD - A 1217.2 -- Effective 19 April 1950 -- USSR

Specifically requests reports on the Academy of Science Azerbaydzhan SSR work on fuels and lubricants, new processes and experiments. (1p)

CD - 7405.1 -- Effective 25 May 1949 -- USSR

Information requested on any gasoline research and petroleum exploitation. (2pp)

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CD - 7710.3 -- Effective 17 October 1949 -- USSR

Requests any information on Soviet air-to-air rockets. Gives some background and suggests features of interest. (2pp)

Joint Aircraft Intelligence Committee

CD - A 3053.4 -- Effective 22 January 1952 -- USSR

Requirement for information on Soviet aircraft. Lists specific aircraft of interest. Requests complete scientific and technical information on all other aircraft not listed. (2pp)

Joint Guided Missiles Intelligence Committee

CD - A 3031.3 -- Effective 24 November 1950 -- USSR

Requests information on guided missiles development and research in the USSR. Gives background on USSR/German development and notes initial locations of Soviet installations. Limits collection to post-1949. Specifies interests in field testing, descriptions of missiles, locations and activities, submarine testing. Gives priorities of such interests. (3pp)

Atomic Energy Commission

The National Scientific Intelligence Requirements on Nuclear Energy, USSR, issued 29 May 1947, stand as the AEC Guide Requirements. These requirements are covered in CIA by the following Collection Directives:

CD - 1038 -- USSR and Satellites

Information requested on educational institutions; nuclear physics; nuclear or radio chemistry courses; names and capabilities of instructors; classes and curriculum; source of students, names of graduates, where assigned; graduate schools; physics and chemistry laboratory facilities. (1p)

CD - 1039 -- Who's Who; USSR Scientific Personnel

Information required relative to education, research engaged in, current position and type of research, political convictions of specific Russian scientists listed on five double-column pages.

CD - 1040 -- Who's Who; German Scientists in the USSR

Similar information to above requested on German scientists experienced in development of atomic energy. (1p) in one double-column page.

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CD - 1041 -- Research Laboratories and Organizations

Requests information linking any laboratory, institution, or organization in the USSR or Satellites with development or use of nuclear energy. Lists such laboratories and organizations believed engaged in this field; specific notations for careful observation. (3p list)

CD - 1042 -- Raw Materials; Uranium and Thorium

Asks information on government activity for discovery and exploitation of uranium and thorium ores; regions of concentration; use of Geiger counters; diamond drilling; existing and operating mines; percentage of uranium and thorium; details of mine production and output of refineries; importation from other countries, and details. (3pp)

CD - 1043 -- Other Critical Materials

Requests reports on all details concerning pure graphite, beryllium oxide, and heavy water. Explains uses. (1p)

CD - 1044 -- Scientific Equipment and Apparatus

Requests information on location, quantity, sizes, manufacturers and users of listed items, such as analytical mass spectrometers, beta-ray spectrometers, electromagnetic isotope separation units, centrifuges, particle accelerators, and detecting devices. Sources of such equipment, details of shipments within and outside USSR.

CD - 1045 -- Industrial Processes

Describes industrial-scale installations and operations required in the development and application of nuclear energy and explains the processes to the end of gudding exploitation. Contains suggestions regarding characteristics of plants and buildings; power consumption; plant equipment, such as piping, pumps, control installations, with details. (6pp)

Requirements ST-256 dated October 1950 and ST-220 dated 10 November 1950, issued by OSI/CIA, substantially restated the above CD's and have therefore been used to identify nuclear energy reports prepared by FDD since their initiation by OSI.

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MEMORANDUM FOR THE RECORD:

8 April 1952

SUBJECT: Russian Scientific Literature Problem

1. [ ] SI, and P&C Staff, OO, discussed draft SI Staff Study on subject without reaching any agreement.

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2. [ ] insisted that OSI ~~only~~ should have responsibility for exploiting open Russian scientific literature. He would like to consider "mechanics" and various impracticabilities, which [ ] mentioned, only after responsibility for the over-all program is "centralized" (actually further decentralized in three offices: SI/research, CIA Library/acquisition, indexing, etc. and presumably FDD/translating).

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3. [ ] also insisted that one CIA office should handle other IAC requirements and deal with outside agencies on this matter.

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4. Little attention was given to mentioned impracticabilities — *for example,* longstanding problem of how to get (already disseminated) material from foreign language sources in hands of SI scientists at once when needed.

5. *It is a problem of one of* Often not so much collection failure as distribution, as shown by nature of DEX inquiries received by FDD from SI divisions.

6. *No mention was made of* Complexity of segregated records and communications, if source survey, acquisition, exploit and/or translations, are handled separately, whole screening operations needs to be in one place.

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